

Downwind and Out: The Strategic Dispersion of Power Plants and Their Pollution

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Problem: Air pollution can travel long distances and not all counties are monitored

- Regulation & enforcement are complicated!

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Why? Air-pollution regulation and monitoring is fraught with complexity.

We shed light on additional challenges regulators face under the current, federalist system.

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- Downwind siting for polluters as a strategy (*e.g.* Monogan III et. al (2017))
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- Strategic *monitor* placement (*e.g.* Grainger et. al, 2018)

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Pervasiveness and problems with pollution transfer

- Sergi et. al (2020), Wang et. al (2020), Tessum et. al (2017)
 - Quantify extent of pollution transport in general + costs (health damages)

The Geography of US Power Plants

Data Sources

Generator Data: Emissions & Generation Integrated Database (eGRID) and EPAs EmPOWER Air Data Challenge.

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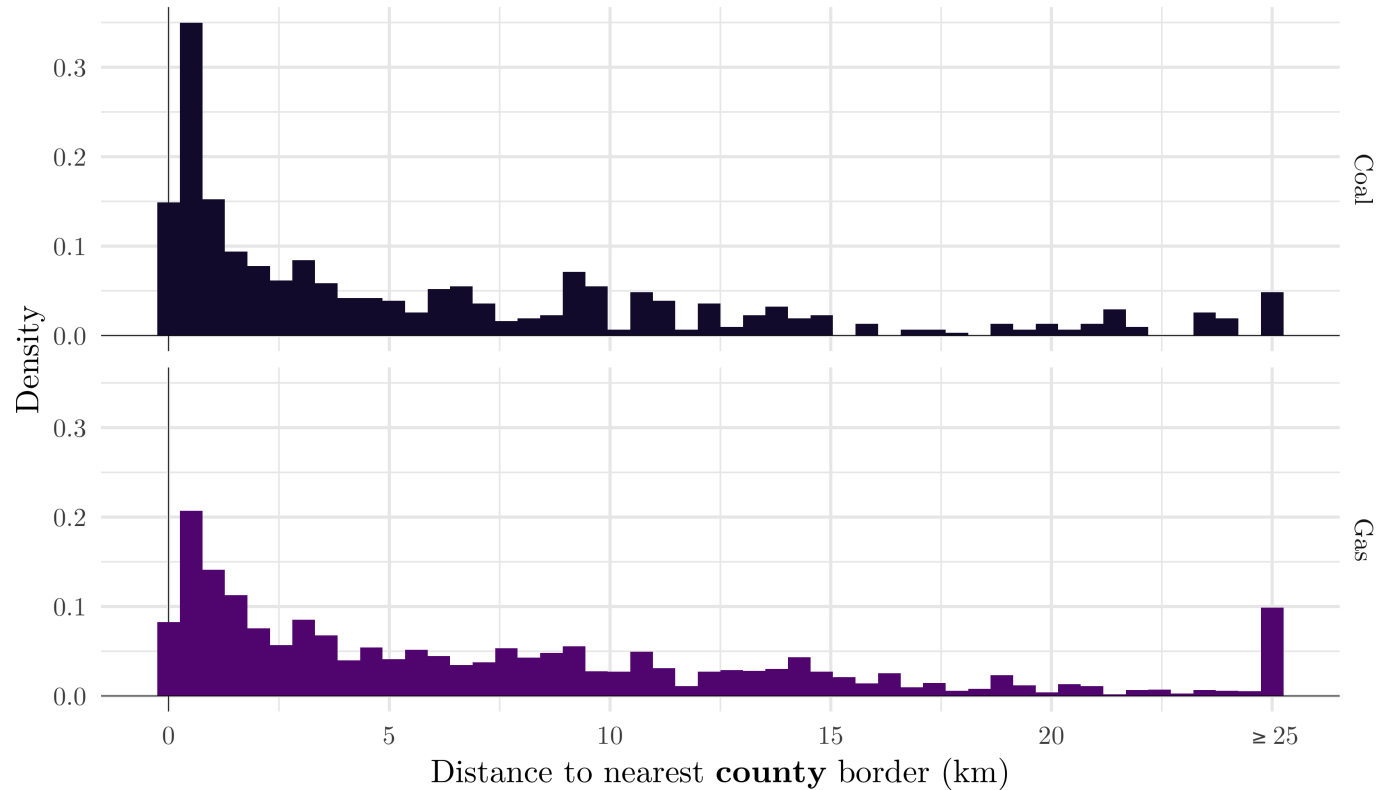
Meteorology: NOAA's North American Regional Reanalysis (NARR) daily data

Historic wind patterns at various pressure levels. 32km × 32km grid cells across contiguous US

Distances to County Borders

Panel A: Distance to nearest **county** border

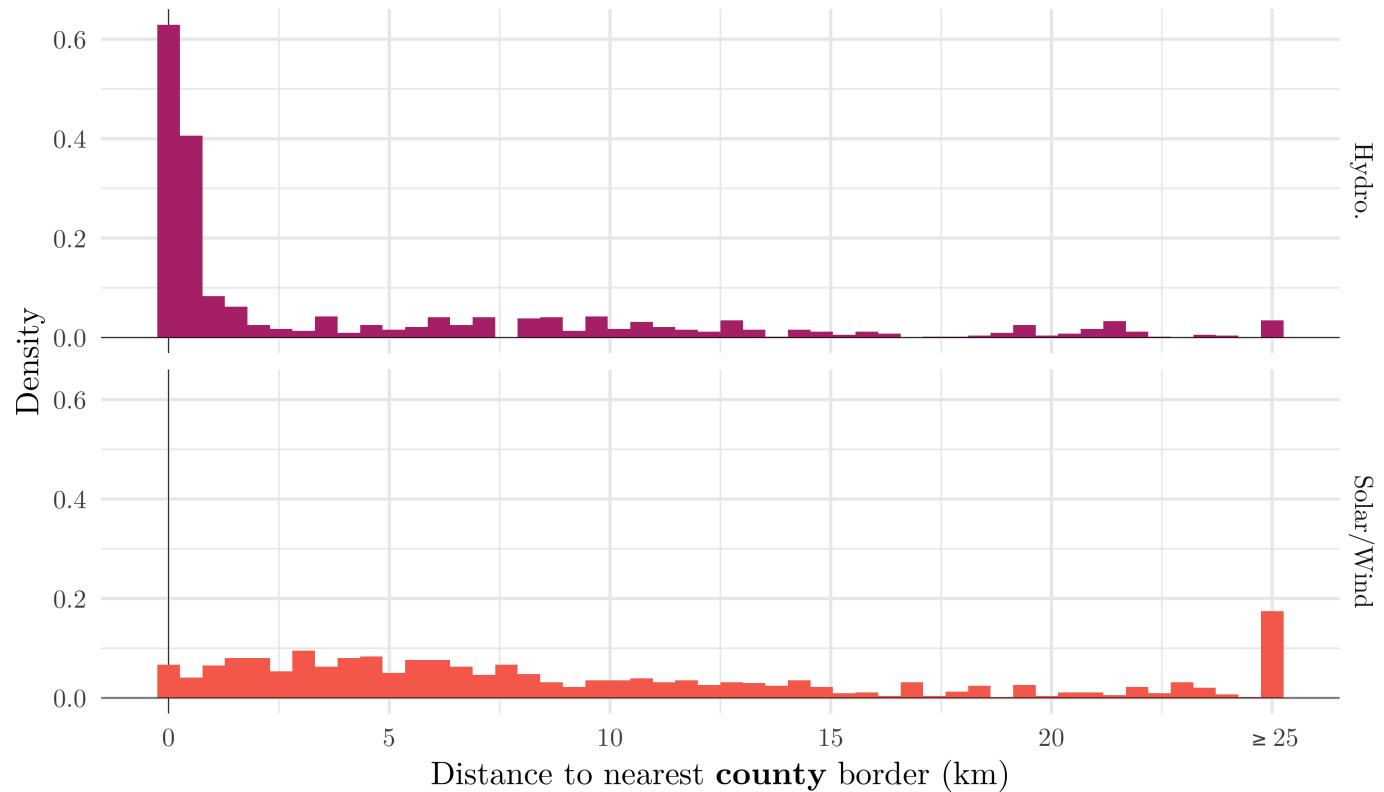
2018 operating/stand-by units, capacity ≥ 25 MW



Distances to County Borders

Panel A: Distance to nearest **county** border

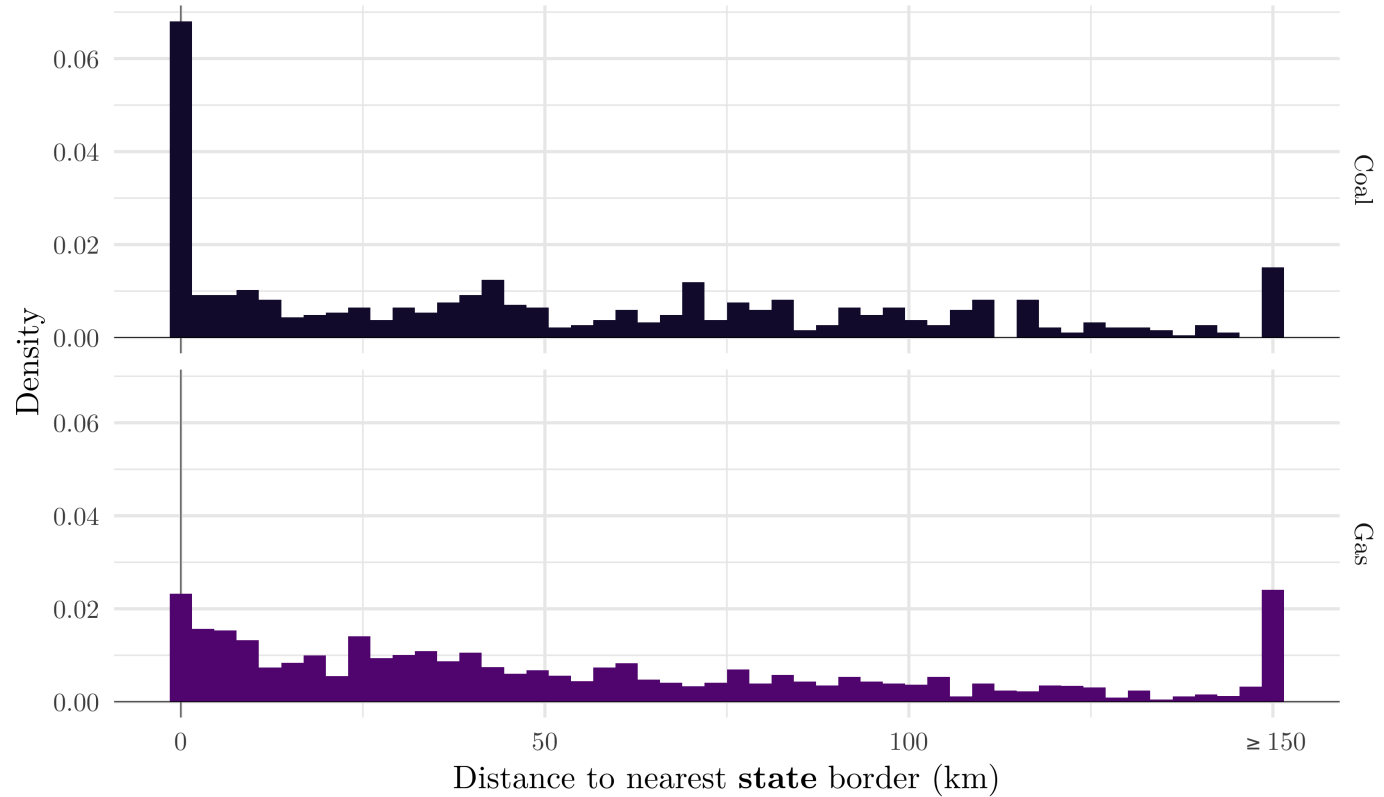
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Distances to State Borders

Panel B: Distance to nearest **state** border

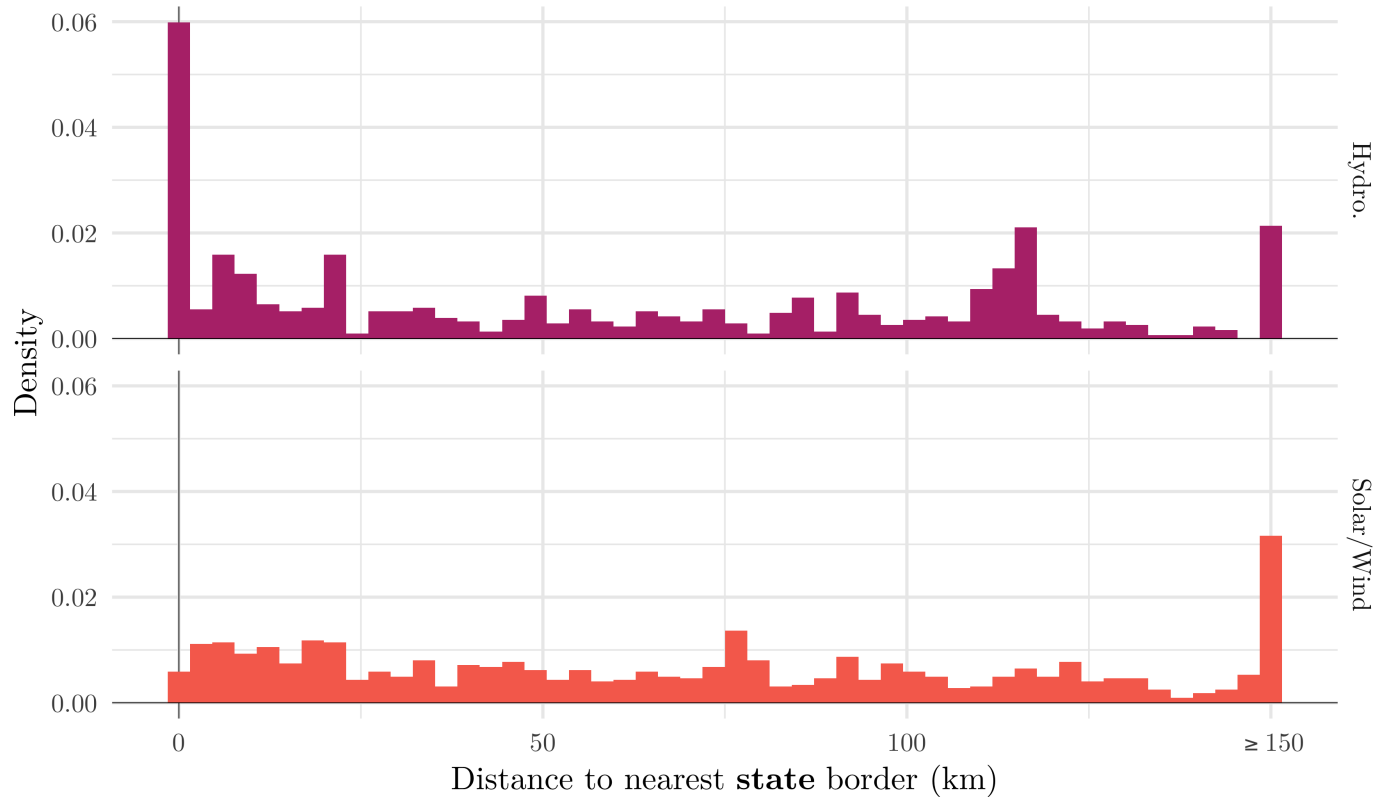
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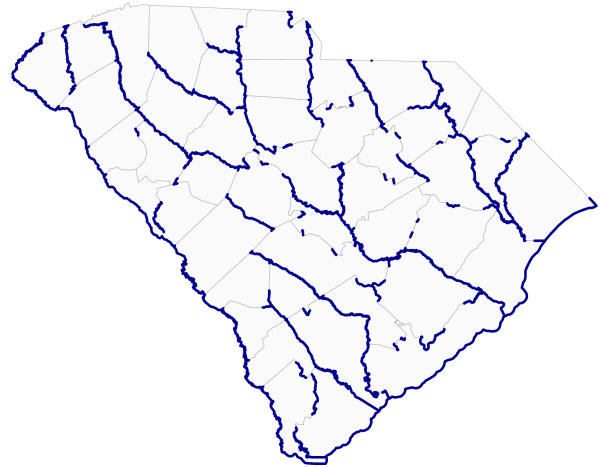
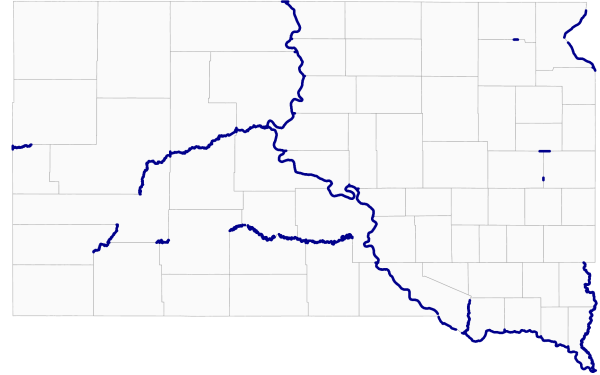
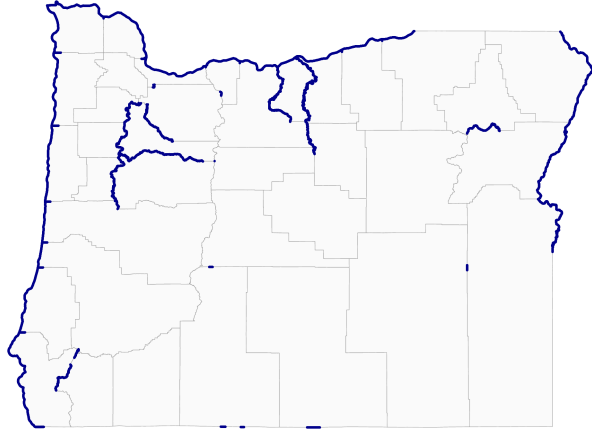
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Water Borders: Example



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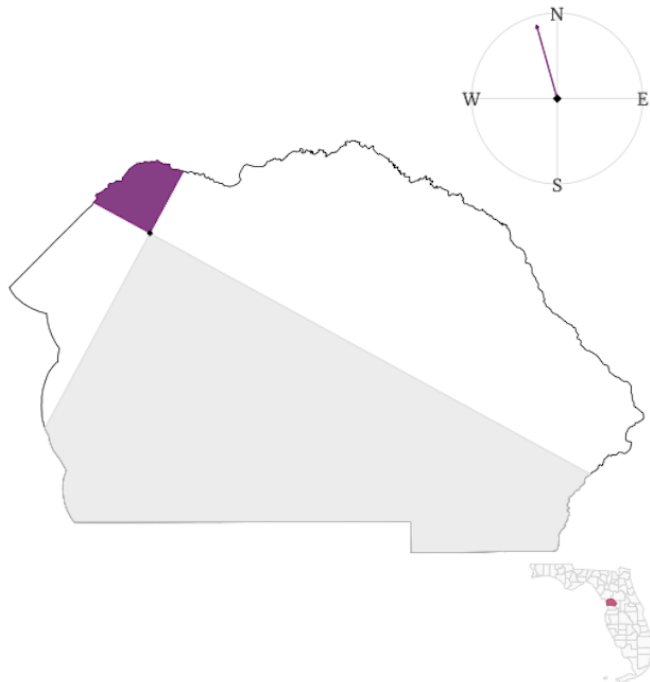
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- Why would a smaller downwind area within a county be advantageous for a polluter? **Emissions will exit the jurisdiction faster.**

Main Idea: In the absence of regulatory avoidance, it should be a 50-50 flip whether the county's area downwind of the plant (in the EGU's county of residence) is larger or smaller than the area upwind.

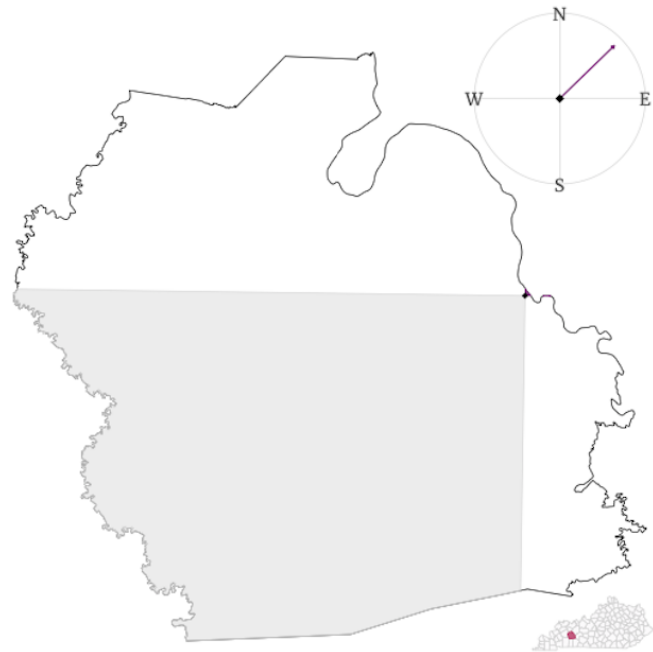
- **Focus:** coal. Strongest incentive to avoid regulation.
- **Placebo:** natural gas. Less incentive to avoid regulation.

Downwind vs. Upwind Area

(a) Plant 628



(b) Plant 1378



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 - n_s : # plants for whom downwind area < upwind area
 - N_T : total # plants (within fuel type)

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- + Convenient falsification test: Natural gas
- Major drawback: cannot capture more nuanced strategy

Strategic Siting: Main Results

	Coal-fueled plants			Natural-gas-fueled plants		
	(1) All	(2) Post-CAA	(3) Pre-CAA	(4) All	(5) Post-CAA	(6) Pre-CAA
Panel a: Siting strategically within county						
Count	515	286	229	1,258	995	263
Count <i>strategic</i>	297	165	132	612	482	130
Percent <i>strategic</i>	57.67%	57.69%	57.64%	48.65%	48.44%	49.43%
Fisher's exact test of H_0 : In-county downwind area \geq upwind area						
Under H_0 : $E[\text{Percent strategic: County}] = 50\%$						
P-value	0.0003	0.0054	0.0122	0.8381	0.8448	0.5974

Strategic Siting: Main Results

	Coal-fueled plants			Natural-gas-fueled plants		
	(1)	(2)	(3)	(4)	(5)	(6)
	All	Post-CAA	Pre-CAA	All	Post-CAA	Pre-CAA
Panel b: Siting strategically within state						
Count	515	286	229	1,258	995	263
Count <i>strategic</i>	279	152	127	575	466	109
Percent <i>strategic</i>	54.17%	53.15%	55.46%	45.71%	46.83%	41.44%
Fisher's exact test of H_0 : In-county downwind area \geq upwind area						
Under H_0 : $E[\text{Percent strategic: State}] = 50\%$						
P-value	0.0321	0.1574	0.0563	0.9989	0.9788	0.9978

The Geography of US Coal Emissions

Overview

We quantify the nature of the pollution transfer problem

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Model: **HY**brid **S**ingle-**P**article **L**agrangian **I**ntegrated **T**rajectory (HYSPLIT)

- Atmospheric dispersion model. Heavily vetted by NOAA.
- Performs better than many other models (such as InMAP) for *long-distance* pollution transport modeling.

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Model: **HY**brid **S**ingle-**P**article **L**agrangian **I**ntegrated **T**rajectory (HYSPLIT)

- Atmospheric dispersion model. Heavily vetted by NOAA.
- Performs better than many other models (such as InMAP) for *long-distance* pollution transport modeling.
- Coal-based particles will travel much further than other sources of PM.

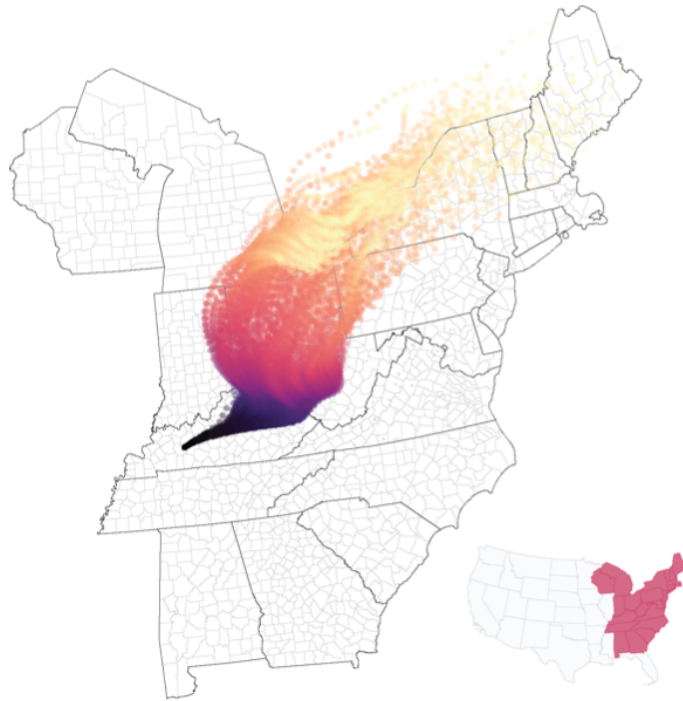
Hysplit: Goals

We do the following:

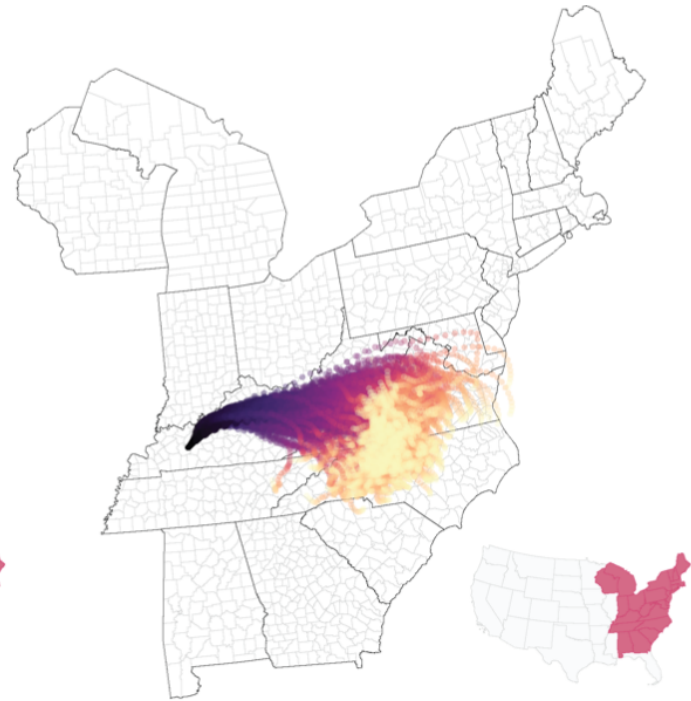
- 1) Quantify how quickly coal-based particles leave their own county and state (it's fast).
- 2) Quantify the proportion of coal-based emissions that are from other counties/states in any given county/state.
- 3) Illustrate the implications of 1) and 2) with case studies.

Example Plants

(a) Plant 1378, January 2005



(b) Plant 1378, July 2005

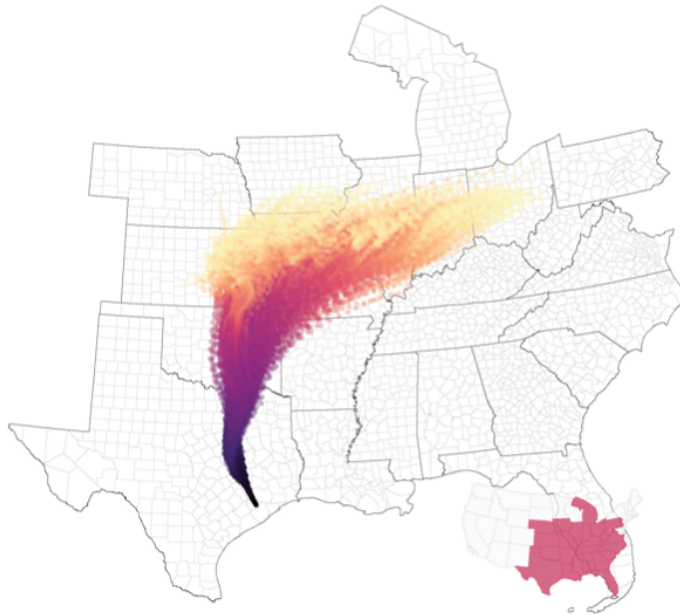


Hours since release

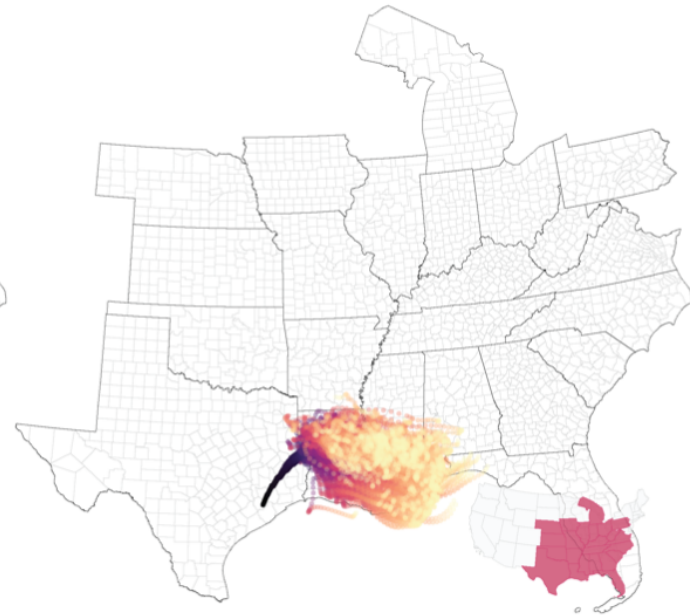


Example Plants

(c) Plant 3470, January 2005



(d) Plant 3470, July 2005



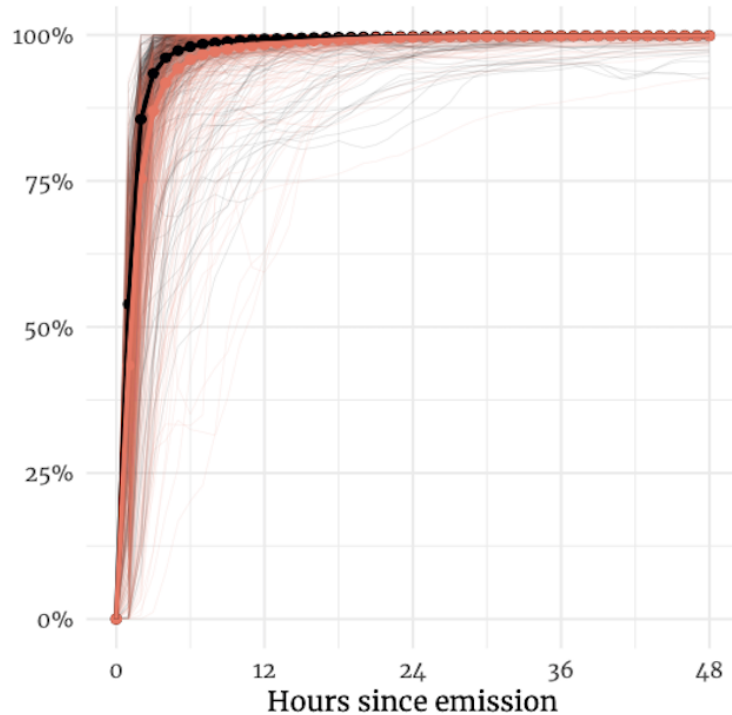
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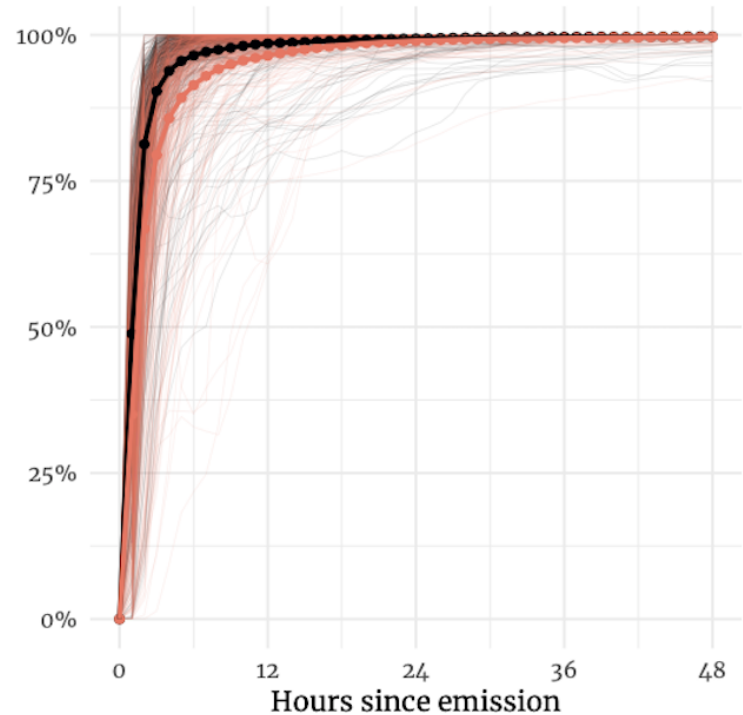
Emissions Transport: Speed

Panel A: Percent of emissions outside of source's *county*—by hours since emission

Weighted across plants by mass of SO₂ emissions



Weighted across plants by mass of NO_x emissions

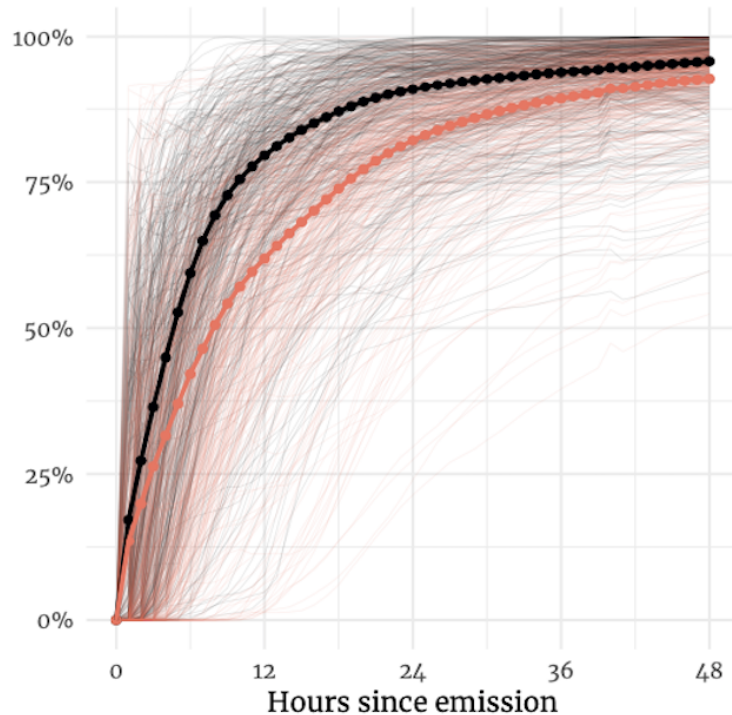


Month of operation — January — July

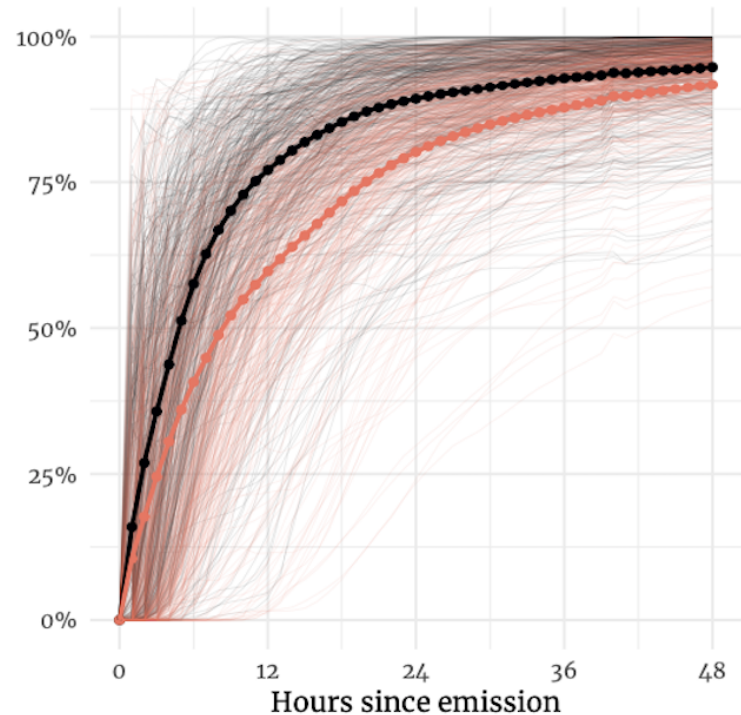
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Panel B: Percent of emissions outside of source's *state* —by hours since emission

Weighted across plants by mass of SO₂ emissions



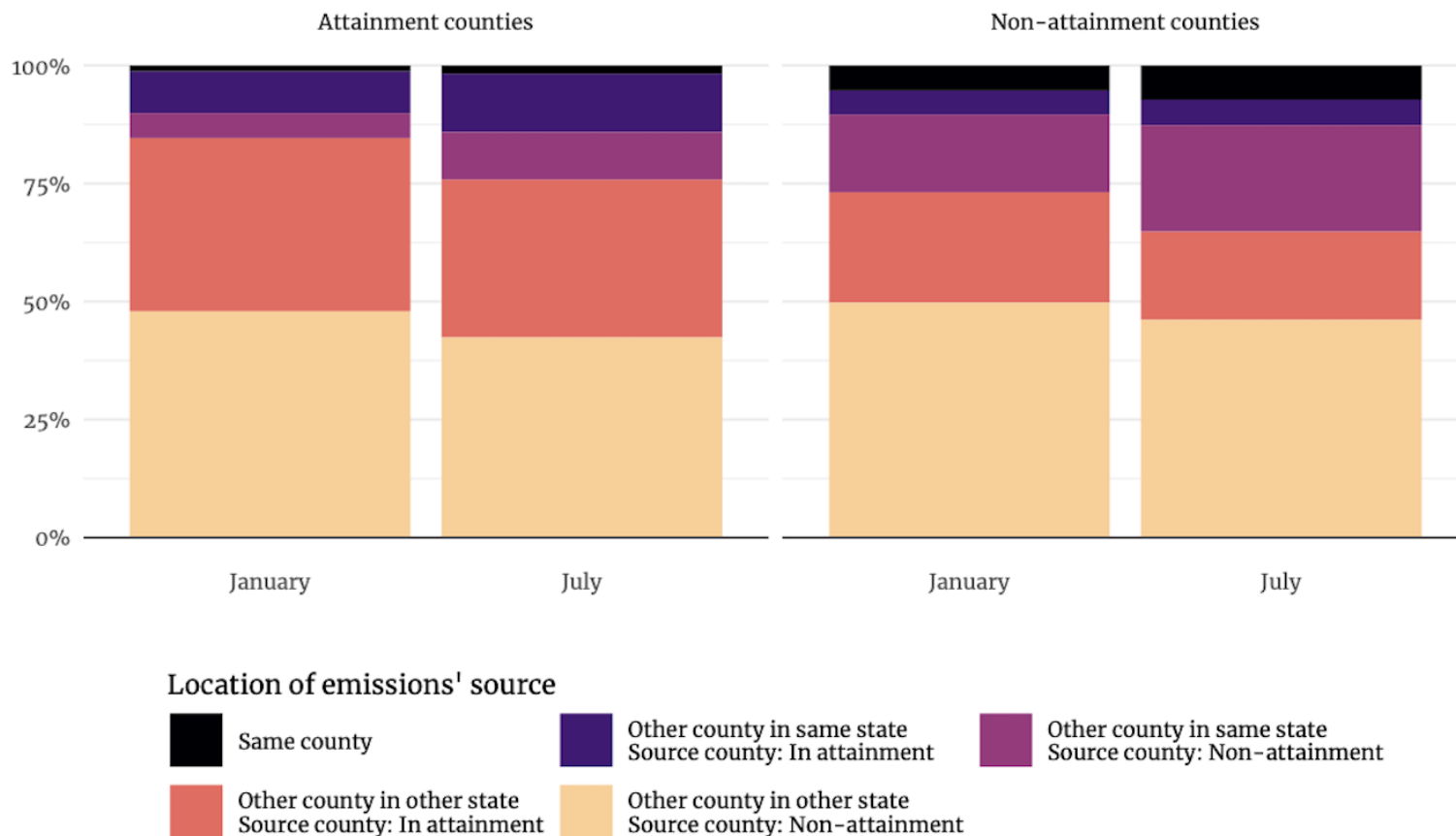
Weighted across plants by mass of NO_x emissions



Month of operation — January — July

Emissions Transport: Shares

Panel A: Sources of local coal-based particles, weighted by mass of SO₂ emissions
Coal-fueled units in 2005 with capacity greater than 25 MW



Discussion

What did we do?

Main contributions:

- Descriptive results on the geography of physical power plants *and* their emissions.
 - Causal evidence of coal plants strategically locating to minimize downwind area.
- Clean Air Act did not seem to impact strategic siting.
- Descriptive results on pervasiveness of pollution transport problem from coal powered plants.

Thank you!

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